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# Changes in child restraint practices in Shenzhen, China three years after the enactment of local legislation: two population-based cross-sectional surveys

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## ABSTRACT

**Background** The enactment of child restraint systems (CRSs) legislation is highly effective in increasing CRS practices. However, evidence from low- and middle-income countries is still lacking. This study aimed to assess the changes in CRS practices in Shenzhen, China following the implementation of CRS legislation.

**Methods** Data from two cross-sectional surveys conducted in community health service centres and kindergartens 1 year before and 3 years after the enactment of mandatory CRS legislation in 2015 were used to assess the changes in CRS practices in Shenzhen, China. Temporal changes in CRS practices were investigated, and logistic regression models were performed to examine the differences in CRS practices 3 years after the legislation compared with the period before the legislation.

**Results** The proportion of CRS possession and use increased from 27.8% (1047/3768, 95% CI: 26.4% to 29.3%) to 72.6% (4900/6748, 95% CI: 71.5% to 73.7%) and from 22.9% (864/3768, 95% CI: 21.6% to 24.3%) to 56.3% (3800/6748, 95% CI: 55.1% to 57.5%), respectively, with a decrease of appropriate CRS use from 75.9% (656/864, 95% CI: 72.9% to 78.7%) to 69.7% (2649/3800, 95% CI: 68.2% to 71.2%) after the implementation of CRS legislation.

**Conclusions** The findings indicate a significant improvement in CRS possession and use in Shenzhen, 3 years after the enactment of mandatory CRS legislation. Further efforts to update the local legislation to provide specific guidelines for appropriate CRS use and implement targeted multifaceted interventions are needed to increase optimal CRS practices for better child passenger safety in Shenzhen.

## INTRODUCTION

Road traffic crashes with high morbidity and mortality remain a serious global public health problem. Globally, they are responsible for more than 1.35 million deaths and cause up to 50 million injuries every year,<sup>1 2</sup> and are the leading killer of children and young adults aged 5–29 years globally.<sup>3</sup> In China, road traffic injuries are the second-leading cause of death for children from 1 to 14 years old,<sup>4</sup> and the majority of these are pedestrians and passengers.<sup>5</sup> The mortality rate due to road traffic injuries among children less than 14 years

## WHAT IS ALREADY KNOWN ON THIS TOPIC

⇒ Road traffic crashes with high morbidity and mortality remain a serious global public health problem. This is a case in China, where the mortality rate due to road traffic injuries among children less than 14 years old is significantly higher than that in high-income countries. A growing body of literature from high-income countries has indicated that the enactment of child restraint systems (CRSs) legislation is a highly effective way to increase the use of CRS to protect child passengers. However, evidence from low- and middle-income countries is still lacking.

## WHAT THIS STUDY ADDS

⇒ This is the first study to examine changes in CRS practices among parents in China following the enactment of a local CRS mandatory legislation. Data from two cross-sectional surveys conducted in community health service centres and kindergartens before and after the implementation of the local CRS legislation in Shenzhen were analysed to assess the changes in CRS practices. The results reveal significant increases in parents owning and using CRS, but the appropriate CRS use decreases after the enactment of legislation in Shenzhen, which would be expected to provide data for designing and implementing effective comprehensive countermeasures.

## HOW THIS STUDY MIGHT AFFECT RESEARCH, PRACTICE OR POLICY

⇒ This study indicates the positive effect of the local legislation, but there remains ambiguous on the age-appropriate CRS that parents should choose for their children. Further efforts to update the local mandatory legislation and implement targeted multifaceted interventions including increased and sustained enforcement of laws are highly needed to increase optimal CRS practices to realise its full benefit for better child passenger safety. A field inspection study is also needed to evaluate the actual CRS practices. Meanwhile, this study also provides supportive evidence for the introduction of national laws mandating CRS use in China.

**Table 1** Comparisons between the pre-legislation and post-legislation samples in Shenzhen\*†

Variables	Pre-legislation (n=3768)	Post-legislation (n=6748)	$\chi^2$	P value
Child's age, years			564.295	<0.001
0–1	1069 (28.5)	976 (14.5)		
2–3	896 (23.9)	992 (14.7)		
4–6	1787 (47.5)	4780 (70.8)		
Child's sex			0.059	0.809
Boy	1992 (52.9)	3584 (53.1)		
Girl	1776 (47.1)	3164 (46.9)		
Reporting parent's sex			23.877	<0.001
Male	1284 (34.1)	1989 (29.5)		
Female	2484 (65.9)	4759 (70.5)		
Reporting parent's education level‡			67.351	<0.001
<College	726 (19.3)	1780 (26.4)		
≥College	3042 (80.7)	4968 (73.6)		
Car price, CNY§			11.898	0.001
Low (≤170 000)	1986 (52.7)	3320 (49.2)		
High (>170 000)	1782 (47.3)	3428 (50.8)		
Trip frequency			156.882	<0.001
Highest (about every day)	683 (18.1)	1393 (20.6)		
High (2–3 times/week)	1572 (41.7)	2211 (32.8)		
Moderate (2–4 times/month)	1149 (30.5)	1985 (29.4)		
Low (<1 time/month)	364 (9.7)	1159 (17.2)		
Trip distance, km			32.843	<0.001
Short (<3)	1021 (27.1)	1873 (27.8)		
Moderate (3–<5)	1012 (26.9)	1977 (29.3)		
Long (5–<10)	1124 (29.8)	1677 (24.9)		
Longest (≥10)	611 (16.2)	1221 (18.1)		
Driver's seat-belt use			1.971	0.160
No	122 (3.2)	186 (2.8)		
Yes	3646 (96.8)	6562 (97.2)		
Knowledge score, points			136.571	<0.001
Low (≤3)	2134 (56.6)	3020 (44.8)		
High (>3)	1634 (43.4)	3728 (55.2)		

\*Numbers in parentheses indicate percentages.

†The number of child's age is not equal to the total due to the presence of missing data.

‡College means the education level between high school and undergraduate in China.

§The exchange rate is around US\$1 to 7.258 CNY.

old in China is significantly higher than that in high-income countries.<sup>6</sup>

Extensive studies have shown that child restraint systems (CRSs) are highly effective in reducing the risk of injury and death to child vehicle passengers.<sup>7–10</sup> Using CRS while travelling in a motor vehicle, regardless of the type of CRS, contributes to a reduction in road traffic deaths, particularly for children under 4 years old.<sup>10 11</sup> As noted in previous studies, using appropriate and correctly fitted CRS is associated with a 71% reduction in the odds of death for infants under 1 year old, and a 54%–80% decrease for toddlers aged 1–4 years in motor vehicle crashes.<sup>12 13</sup> Use rates of CRS in high-income countries, ranging

from 84% to 95%,<sup>14–16</sup> are much higher than those in low- and middle-income countries.<sup>17–19</sup>

Legislation of mandatory CRS use in line with WHO best practice is a highly effective way to promote the use of CRS.<sup>20</sup> However, according to the WHO, only 84 out of 194 countries have a national child restraint law requiring the use of CRS for children in automobiles in 2016.<sup>3</sup> In China, there has been limited activity. To date, a national Law on the Protection of Minors which includes text about using CRS without stipulated penalties and some provincial-city-level regulations have been put in place in China to reduce injuries and deaths among child passengers in the event of a road traffic crash, but the use of CRS is between 0.6% and 64.8%.<sup>17 21–23</sup>

In 2015, the Shenzhen Municipal Fifth People's Congress amended the road traffic safety regulations of the Shenzhen Special Economic Zone prohibiting children younger than 4 years old from riding in non-commercial passenger vehicles without using a CRS that meets the national standards, and stipulating a 300 CNY (approx. US\$41) fine for those not adhering to this law.<sup>24</sup> We hypothesise that CRS practices will have changed in Shenzhen following these amendments to road traffic safety laws. The objective of this study, using locally representative data from two population-based cross-sectional surveys conducted 1 year before and 3 years after the enactment of the law, is to assess whether parents have changed their CRS practices over this period.

## METHODS

### Study sample

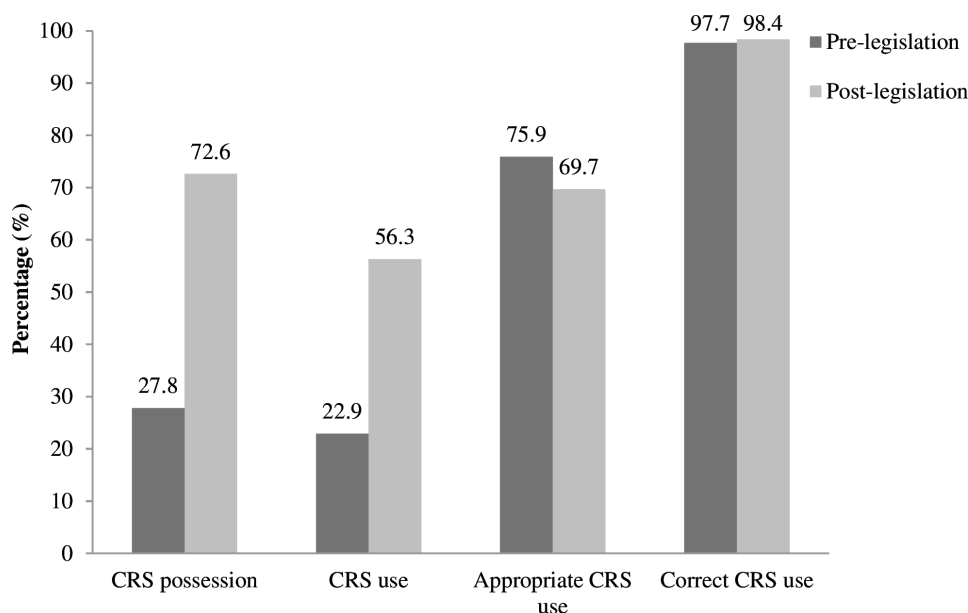
Surveys were conducted before and after the implementation of the local CRS legislation in Shenzhen to assess the changes in CRS practices. The inclusion criteria for the studies were as follows: families (1) have at least one child from 0 to 6 years old, (2) have at least one private car and (3) consent to participate in the study.

Pre-legislation data were obtained from a cross-sectional study in Shenzhen conducted between April and May 2014. The details of the population-representative study are described elsewhere.<sup>25</sup> In brief, nine government-designated community health service centres (places for vaccination of children aged 0–3 years) and eight government-designated kindergartens (places for preschool education of children from 4 to 6 years old) were selected across Shenzhen using cluster randomised sampling.

The post-legislation sample was drawn from a cross-sectional study of CRS practices during January and March 2018 and has also been reported in detail in a previous study.<sup>26</sup> Briefly, a total of 20 community health service centres and 28 kindergartens were randomly selected using probability-proportional-to-size cluster sampling. The sample sizes of children aged 0–3 years and 4–6 years were obtained according to the ratio of age from community health service centres and kindergartens, respectively.

### Data collection

All data collected from the pre-legislation and post-legislation surveys were used and compared, and the data collection methods in two surveys were identical. Families with children aged 0–3 years who met the inclusion criteria were invited to participate in the survey and answer the questionnaire when they were waiting for vaccination in the community health service centres. For families with children from 4 to 6 years old, the questionnaire was distributed by teachers and taken home by children to parent meeting the inclusion criteria to complete. A brief introduction to the study and questionnaire instructions



**Figure 1** Comparison of CRS practices in the pre-legislation and post-legislation samples in Shenzhen. CRS, child restraint system.

was given to all participants before they started to complete the questionnaires.

To ensure the methods of investigation and the process of data collection were consistent during the study period, the staff were trained uniformly, including child passenger safety theory, investigation techniques and procedures of data collection. Our trained personnel would answer any question that arose from the participants during the session, and the authors would also deal with problems in a timely manner.

Data were collected on the child's age and sex; sex and education level of parents who answered the questionnaire; the price of the car they owned, and their knowledge of CRS; whether they owned and used CRS; the type of CRS used; and whether the CRS was set up consistent with the manufacturer's instructions. The use of seat-belts by the driver and the trip frequency and distance that parents transported their children in cars regularly were also documented.

### Variable descriptions and definitions

Raw data from the two cross-sectional surveys were checked, re-coded and categorised as follows. The children's age was truncated to the last birthday and grouped as 0–1, 2–3 or 4–6 years old. Categories used for the 'education level', 'car price', 'seat-belt use', 'trip frequency' and 'trip distance' were identical in the pre-legislation and post-legislation samples. School education levels of parents were categorised as a college education or higher and lower than college (between high school and undergraduate in China). The car price was classified into two different groups: high ( $\leq 170\,000$  CNY, approx. US\$23 423) and low ( $> 170\,000$  CNY, approx. US\$23 423). Driver's seat-belt use was defined as the seat-belt is always, often or sometimes used by drivers, while seat-belt non-use as the seat-belt is seldom or never used.

Six questions were used to evaluate parents' knowledge of CRS. They were identical in the two cross-sectional surveys, which possessed sound reliability in the study (Cronbach's  $\alpha=0.754$ ). Parents were asked to choose between 'correct', 'wrong' and 'uncertain' for each question. One point was given for each correct answer and zero for the wrong ones. The total scores were calculated based on the participant's responses and

then the participants were grouped into two groups, viz. low (ie,  $\leq 3$  points) and high (ie,  $> 3$  points). Higher scores indicated a greater level of CRS knowledge.

The types of CRS were coded as rear-facing, forward-facing, booster (which may have a back or be backless and is used with a vehicle's seat-belt or accessory harness) or other.

Four outcome variables were constructed. 'CRS possession' was based on parents' reported ownership of CRS for child occupants. 'CRS use' was defined as the CRS being used always, often or sometimes, and CRS non-use as seldom or never used or did not have CRS. The use of CRS was coded as 'appropriate' or 'inappropriate' according to the China regulation for Restraining devices for child occupants of power-driven vehicles.<sup>27</sup> 'Correct CRS use' was defined as CRS reported to be used and installed according to the manufacturer's instructions. Appropriateness and correctness of CRS usage were assessed only among those who used child restraints (ie, those reporting CRS use always, often and sometimes).

### Statistical analysis

Categorical data were expressed as numbers and percentages (95% CIs) and compared by  $\chi^2$  tests for group differences between the pre-legislation and post-legislation samples. Logistic regression models were applied to examine the changes in CRS practices between pre-legislation and post-legislation. Given the fact that these surveys were cross-sectional but not cohort studies, collected across different samples and different periods, there may be several uncontrolled factors that might influence the results. Thus, sets of sensitivity analyses for ORs for CRS possession and usage were conducted to test the stability of the results. First, considering that differences in CRS practices may occur between various demographics, subgroups analysis was performed. Second, different models with progressively increased adjustments for different numbers of variables were undertaken. A two-sided  $p$  value  $< 0.05$  was considered statistically significant, and all statistical analyses were conducted using SPSS V.23.0.

### RESULTS

The characteristics of participants in each survey are presented in [table 1](#). There were 3768 participants from 17 pre-legislation

**Table 2** Changes in CRS practices in the pre-legislation and post-legislation samples in Shenzhen by subgroups\*

Variables	Pre-legislation survey			Post-legislation survey		
	CRS possession	CRS use	Appropriate CRS use	CRS possession	CRS use	Appropriate CRS use
Overall	27.8 (26.4 to 29.3)	22.9 (21.6 to 24.3)	75.9 (72.9 to 78.7)	72.6 (71.5 to 73.7)	56.3 (55.1 to 57.5)	69.7 (68.2 to 71.2)
Child's age, years						
0–1	28.5 (25.9 to 31.4)	25.3 (22.7 to 28.0)	73.0 (67.2 to 78.1)	61.6 (58.4 to 64.6)	44.7 (41.5 to 47.9)	75.7 (71.3 to 79.6)
2–3	28.0 (25.1 to 31.1)	24.3 (21.6 to 27.3)	92.2 (87.6 to 95.3)	75.3 (72.5 to 77.9)	61.2 (58.1 to 64.2)	95.1 (92.9 to 96.6)
4–6	27.3 (25.3 to 29.5)	21.0 (19.2 to 23.0)	68.6 (63.6 to 73.2)	74.3 (73.0 to 75.5)	57.7 (56.3 to 59.1)	63.2 (61.3 to 65.0)
Child's sex						
Boy	28.1 (26.1 to 30.1)	23.0 (21.2 to 25.0)	74.3 (70.0 to 78.2)	72.9 (71.4 to 74.3)	56.9 (55.3 to 58.6)	69.3 (67.3 to 71.3)
Girl	27.5 (25.4 to 29.6)	22.8 (20.9 to 24.8)	77.8 (73.4 to 81.7)	72.3 (70.7 to 73.9)	55.6 (53.9 to 57.4)	70.2 (68.0 to 72.3)
Reporting parent's sex						
Male	27.2 (24.8 to 29.7)	22.8 (20.6 to 25.2)	70.3 (64.7 to 75.4)	75.8 (73.8 to 77.6)	60.9 (58.7 to 63.0)	69.0 (66.3 to 71.6)
Female	28.1 (26.4 to 29.9)	23.0 (21.4 to 24.7)	78.8 (75.2 to 82.1)	71.3 (70.0 to 72.6)	54.4 (53.0 to 55.8)	70.0 (68.2 to 71.8)
Reporting parent's education level†						
<College	18.5 (15.7 to 21.5)	14.9 (12.4 to 17.7)	73.2 (63.6 to 81.0)	59.6 (57.2 to 61.8)	41.1 (38.8 to 43.4)	65.3 (61.7 to 68.7)
≥College	30.0 (28.4 to 31.7)	24.9 (23.3 to 26.4)	76.3 (73.1 to 79.3)	77.3 (76.1 to 78.4)	61.8 (60.4 to 63.1)	70.8 (69.1 to 72.4)
Car price, CNY‡						
Low (≤170 000)	23.8 (22.0 to 25.8)	19.4 (17.7 to 21.2)	77.1 (72.6 to 81.2)	66.2 (64.5 to 67.8)	49.4 (47.7 to 51.2)	70.6 (68.3 to 72.8)
High (>170 000)	32.2 (30.1 to 34.4)	26.9 (24.9 to 29.0)	75.0 (70.8 to 78.7)	78.9 (77.4 to 80.2)	63.0 (61.3 to 64.6)	69.1 (67.1 to 71.0)
Trip frequency						
Highest (about every day)	35.4 (31.9 to 39.2)	27.7 (24.4 to 31.2)	77.3 (70.5 to 82.9)	81.3 (79.2 to 83.3)	67.1 (64.5 to 69.5)	68.5 (65.4 to 71.5)
High (2–3 times/week)	31.1 (28.8 to 33.5)	26.4 (24.3 to 28.7)	77.8 (73.5 to 81.7)	79.0 (77.2 to 80.6)	62.9 (60.8 to 64.9)	71.2 (68.7 to 73.5)
Moderate (2–4 times/month)	22.4 (20.0 to 24.9)	18.5 (16.3 to 20.8)	72.2 (65.5 to 78.0)	69.2 (67.1 to 71.2)	51.6 (49.4 to 53.8)	70.9 (68.0 to 73.7)
Low (<1 time/month)	16.2 (12.7 to 20.5)	13.2 (10.0 to 17.2)	70.8 (55.7 to 82.6)	55.9 (53.0 to 58.8)	39.0 (36.2 to 41.9)	65.0 (60.4 to 69.4)
Trip distance, km						
Short (<3)	23.2 (20.7 to 26.0)	18.4 (16.1 to 21.0)	71.8 (64.7 to 78.0)	67.8 (65.6 to 69.9)	51.4 (49.1 to 53.7)	67.2 (64.1 to 70.1)
Moderate (3–<5)	26.6 (23.9 to 29.4)	21.6 (19.2 to 24.3)	76.7 (70.4 to 82.0)	74.6 (72.6 to 76.5)	58.5 (56.3 to 60.7)	69.4 (66.6 to 72.0)
Long (5–<10)	31.4 (28.7 to 34.2)	26.5 (24.0 to 29.2)	75.8 (70.5 to 80.5)	76.2 (74.0 to 78.2)	59.7 (57.3 to 62.0)	72.2 (69.3 to 75.0)
Longest (≥10)	30.8 (27.2 to 34.6)	26.0 (22.6 to 29.7)	79.9 (72.6 to 85.6)	72.1 (69.5 to 74.6)	55.8 (52.9 to 58.6)	70.2 (66.6 to 72.6)
Driver's seat-belt use						
No	15.6 (9.9 to 23.5)	6.6 (3.1 to 12.9)	62.5 (25.9 to 89.8)	58.6 (51.2 to 65.7)	12.4 (8.2 to 18.2)	56.5 (34.9 to 76.1)
Yes	28.2 (26.8 to 29.7)	23.5 (22.1 to 24.9)	76.1 (73.0 to 78.8)	73.0 (71.9 to 74.1)	57.6 (56.4 to 58.8)	69.8 (68.3 to 71.3)
Knowledge score, points						
Low (≤3)	18.6 (16.9 to 20.3)	14.3 (12.9 to 15.9)	71.8 (66.3 to 76.7)	62.7 (61.0 to 64.5)	44.0 (42.2 to 45.8)	67.6 (65.0 to 70.1)
High (>3)	39.8 (37.5 to 42.3)	34.2 (31.9 to 36.6)	78.2 (74.5 to 81.5)	80.6 (79.3 to 81.9)	66.3 (64.8 to 67.8)	70.8 (69.0 to 72.6)

\*Values are percentages and 95% CIs.

†College means the education level between high school and undergraduate in China.

‡The exchange rate is around US\$1 to 7.258 CNY.

CRS, child restraint system.

sites and 6748 from 48 post-legislation sites. The post-legislation sample had older children and a higher proportion of female parents reporting data and owned more expensive cars (all  $p \leq 0.001$ ), while the education level of parents who answered the questionnaire was higher in the pre-legislation sample ( $p < 0.001$ ). Moreover, more pre-legislation parents transported their children more frequently, but more of these children were transported on either very short trips (<5 km) or trips of 10 km or more each time by found post-legislation (both  $p < 0.001$ ). In addition, higher knowledge scores for CRS were seen in the post-legislation sample ( $p < 0.001$ ).

Overall, compared with pre-legislation, the proportion of parents who owned CRS (72.6% (4900/6748, 95% CI: 71.5% to 73.7%) vs 27.8% (1047/3768, 95% CI: 26.4% to 29.3%),  $p < 0.001$ ) and restrained their children with CRS (56.3% (3800/6748, 95% CI: 55.1% to 57.5%) vs 22.9% (864/3768, 95% CI: 21.6% to 24.3%),  $p < 0.001$ ) was significantly higher in the post-legislation sample. Meanwhile, the portion of parents using CRS appropriately decreased from pre-legislation 75.9%

(656/864, 95% CI: 72.9% to 78.7%) to post-legislation 69.7% (2649/3800, 95% CI: 68.2% to 71.2%) ( $p < 0.001$ ). There was a higher but non-significant proportion of reported correct CRS use among the overall population after the enactment of legislation (98.4% (3738/3800, 95% CI: 97.9% to 98.7%) vs (97.7% (844/864, 95% CI: 96.4% to 98.6%),  $p = 0.168$ ) (figure 1).

The results of the sensitivity analysis by subgroups on the changes in CRS practices in Shenzhen are displayed in table 2 and show significant differences between subgroups. Remarkable increases in CRS possession and use could be found in children aged at least 2 years compared with their counterparts. There was an increase in appropriate CRS use among children aged below 3 years, but an opposite trend could be observed in other age group. Furthermore, tables 3 and 4 show that the changes in the rates of CRS possession, use and appropriate use remained stable in three logistic regression models after controlling for various numbers of potentially confounding variables.

Significant differences were found in the distribution of the types of CRS by age group between the pre-legislation and



**Table 3** Unadjusted ORs (95% CIs) for changes in CRS practices between pre-legislation and post-legislation in Shenzhen

Variables	CRS possession	CRS use	Appropriate CRS use
Overall	6.891 (6.303 to 7.533)*	4.333 (3.960 to 4.740)*	0.730 (0.615 to 0.865)*
2–3 years (vs 0–1 years)	1.410 (1.243 to 1.598)*	1.472 (1.294 to 1.674)*	5.622 (4.003 to 7.897)*
4–6 years (vs 0–1 years)	2.011 (1.819 to 2.224)*	1.730 (1.561 to 1.919)*	0.600 (0.499 to 0.721)*
Boy (vs girl)	1.028 (0.951 to 1.110)	1.041 (0.964 to 1.124)	0.936 (0.824 to 1.062)
Male (vs female)	1.009 (0.929 to 1.097)	1.099 (1.011 to 1.194)*	0.894 (0.782 to 1.022)
College or above (vs <college)	1.604 (1.465 to 1.755)*	1.816 (1.653 to 1.995)*	1.300 (1.109 to 1.525)*
High car price (vs low)	1.674 (1.548 to 1.809)*	1.660 (1.537 to 1.794)*	0.921 (0.811 to 1.047)
Higher trip frequency (vs low)	2.264 (1.977 to 2.593)*	2.411 (2.101 to 2.766)*	1.223 (0.977 to 1.513)
High trip frequency (vs low)	1.666 (1.478 to 1.878)*	1.867 (1.648 to 2.115)*	1.396 (1.129 to 1.724)*
Moderate trip frequency (vs low)	1.251 (1.106 to 1.414)*	1.332 (1.171 to 1.515)*	1.291 (1.034 to 1.612)*
Longer trip distance (vs short)	1.288 (1.145 to 1.450)*	1.284 (1.141 to 1.445)*	1.216 (1.001 to 1.478)*
Long trip distance (vs short)	1.283 (1.155 to 1.424)*	1.312 (1.181 to 1.457)*	1.281 (1.076 to 1.525)*
Moderate trip distance (vs short)	1.289 (1.163 to 1.429)*	1.292 (1.165 to 1.433)*	1.132 (0.955 to 1.341)
Seat-belt use (vs non-use)	1.864 (1.481 to 2.347)*	7.426 (5.113 to 10.785)*	1.764 (0.862 to 3.610)
High knowledge score (vs low)	2.678 (2.473 to 2.900)*	2.804 (2.589 to 3.036)*	1.199 (1.052 to 1.367)*

\*P value &lt;0.05.

CRS, child restraint system.

post-legislation samples. Regardless of age, forward-facing CRS was the main type used for child passengers in both pre-legislation and post-legislation. In addition, the use of booster seats increased significantly with age, with a decreasing trend in rear-facing CRS, particularly in the pre-legislation sample (figure 2).

## DISCUSSION

To our best knowledge, this is the first study to examine changes in CRS practices among parents in China following the enactment of a local CRS mandatory legislation. The present study demonstrated significant increases in parents owning and using CRS after the implementation of mandatory CRS legislation in Shenzhen in 2015, without locally effective and sustained enforcement. This could be found in children aged below 4 years old and above, respectively. Given the absence of interventions and few public education campaigns on basic knowledge of CRS

in the intervening years, the increase in CRS practices here may reflect the positive effect of the local legislation. Nevertheless, the ownership and use of CRS remain quite low in Shenzhen when compared with other high-income countries. For example, among countries that have enacted mandatory CRS laws for decades, the percentage of parents in Belgium owning and using CRS was more than 90%,<sup>15</sup> while higher rates of nearly 100% could be observed in Australia.<sup>14</sup>

As a powerful mechanism for influencing individuals' behaviours with a significant capacity to improve road safety practices, comprehensive legislation plays an important role in increasing the use of CRS.<sup>28 29</sup> This may be because parents are legislatively required to use CRS for their child passengers. Otherwise, they will be fined or receive other penalties.<sup>25</sup> However, high rates of legislation compliance are difficult to achieve without education and supportive programmes and enforcement.<sup>30</sup> More importantly, without ongoing public

**Table 4** Adjusted ORs (95% CIs) for changes in CRS practices between pre-legislation and post-legislation in Shenzhen

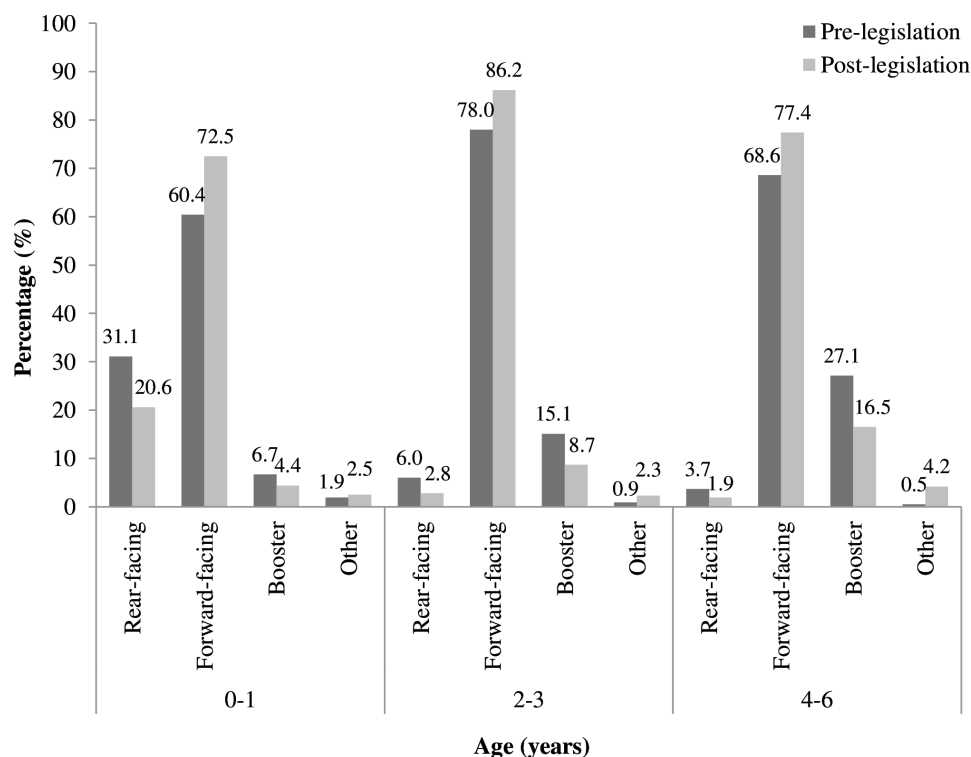
Variables	Model 1			Model 2		
	CRS possession	CRS use	Appropriate CRS use	CRS possession	CRS use	Appropriate CRS use
Overall	6.631 (6.053 to 7.264)*	4.239 (3.866 to 4.648)*	0.727 (0.629 to 0.852)*	8.207 (7.425 to 9.072)*	4.955 (4.487 to 5.471)*	0.787 (0.609 to 0.956)*
2–3 years (vs 0–1 years)	1.410 (1.244 to 1.599)*	1.473 (1.295 to 1.675)*	5.613 (3.996 to 7.885)*	1.271 (1.115 to 1.449)*	1.313 (1.147 to 1.504)*	5.483 (3.898 to 7.713)*
4–6 years (vs 0–1 years)	2.012 (1.820 to 2.225)*	1.732 (1.562 to 1.920)*	0.598 (0.497 to 0.719)*	1.660 (1.494 to 1.845)*	1.385 (1.242 to 1.546)*	0.564 (0.467 to 0.682)*
Boy (vs girl)	1.033 (0.955 to 1.116)	1.046 (0.968 to 1.130)	0.918 (0.805 to 1.046)	1.054 (0.972 to 1.143)	1.068 (0.985 to 1.159)	0.921 (0.807 to 1.051)
Male (vs female)	1.015 (0.933 to 1.105)	1.102 (1.014 to 1.198)*	0.857 (0.746 to 0.985)*	0.952 (0.872 to 1.040)	1.031 (0.944 to 1.126)	0.840 (0.730 to 0.966)*
College or above (vs <college)	1.529 (1.395 to 1.675)*	1.755 (1.597 to 1.929)*	1.340 (1.135 to 1.582)*	1.154 (1.048 to 1.272)*	1.295 (1.171 to 1.433)*	1.241 (1.044 to 1.475)*
High car price (vs low)	1.587 (1.467 to 1.717)*	1.601 (1.480 to 1.732)*	1.005 (0.880 to 1.148)	1.352 (1.243 to 1.469)*	1.348 (1.240 to 1.466)*	0.919 (0.801 to 1.055)
Higher trip frequency (vs low)	2.060 (1.795 to 2.364)*	2.248 (1.956 to 2.583)*	1.425 (1.126 to 1.804)*	1.637 (1.415 to 1.894)*	1.763 (1.519 to 2.045)*	1.385 (1.084 to 1.770)*
High trip frequency (vs low)	1.636 (1.449 to 1.847)*	1.831 (1.615 to 2.075)*	1.459 (1.169 to 1.820)*	1.266 (1.112 to 1.441)*	1.383 (1.209 to 1.583)*	1.355 (1.076 to 1.707)*
Moderate trip frequency (vs low)	1.239 (1.095 to 1.402)*	1.319 (1.159 to 1.501)*	1.435 (1.139 to 1.809)*	0.979 (0.858 to 1.116)	1.009 (0.879 to 1.158)	1.335 (1.051 to 1.695)*
Longer trip distance (vs short)	1.299 (1.153 to 1.464)*	1.292 (1.147 to 1.456)*	1.176 (0.961 to 1.438)	1.331 (1.173 to 1.511)*	1.322 (1.163 to 1.502)*	1.156 (0.937 to 1.427)
Long trip distance (vs short)	1.300 (1.170 to 1.445)*	1.320 (1.188 to 1.468)*	1.229 (1.026 to 1.472)*	1.228 (1.096 to 1.377)*	1.237 (1.102 to 1.389)*	1.180 (0.976 to 1.426)
Moderate trip distance (vs short)	1.308 (1.179 to 1.452)*	1.302 (1.174 to 1.445)*	1.111 (0.932 to 1.324)	1.243 (1.113 to 1.388)*	1.222 (1.093 to 1.366)*	1.072 (0.894 to 1.284)
Seat-belt use (vs non-use)	1.873 (1.485 to 2.363)*	7.506 (5.164 to 10.910)*	2.399 (1.107 to 5.199)	1.476 (1.159 to 1.879)*	6.323 (4.315 to 9.267)*	2.140 (0.984 to 4.656)
High knowledge score (vs low)	2.584 (2.385 to 2.800)*	2.738 (2.526 to 2.966)*	1.312 (1.144 to 1.505)*	2.379 (2.190 to 2.585)*	2.430 (2.236 to 2.641)*	1.224 (1.061 to 1.412)*

\*P value &lt;0.05.

†Model 1: adjusted for child's age and sex.

‡Model 2: adjusted child's age and sex, parent's sex and education level, car price, trip frequency and distance, seat-belt use and knowledge score.

CRS, child restraint system.



**Figure 2** Types of CRS used in the pre-legislation and post-legislation samples in Shenzhen by age group. CRS, child restraint system.

education campaigns, the immediate increase of CRS practices accompanying the introduction of the CRS law may not last long.<sup>31</sup> These findings highlight the need for greater efforts to improve parents' CRS possession and use in Shenzhen to protect child passengers from injuries and deaths due to motor vehicle crashes.

It is well documented that CRS offers a high level of protection for child occupants in the event of road traffic crashes. However, the crash protection effectiveness of CRS may be compromised by inappropriate and incorrect use.<sup>32 33</sup> Optimal CRS use requires that child passengers be restrained in CRS appropriate for their age and size and used in line with the manufacturer's instructions,<sup>34</sup> but suboptimal CRS practices appear to be a widespread and long-standing problem worldwide. Earlier reports have indicated that the rates of misuse and inappropriate use of CRS were quite high, even in high-income countries where child restraint laws have been in place for a long time.<sup>34 35</sup> To gain the full benefit and best levels of protection, the proportion of parents using CRS appropriately and correctly should be closer to 100% and be sustained over time.<sup>34</sup> Despite a significant improvement in CRS possession and use in this study, we observed a reduction in child occupants who were restrained appropriately after the enactment of local mandatory legislation. This may be because people need to have CRS fitted properly and appropriate instruction provided as to use especially if families have never used them before. There is an urgent need for further targeted efforts to obtain and sustain a high level of appropriate CRS use.

In contrast, the self-reported correct CRS use rate was extremely high in both pre-legislation and post-legislation samples in the present study. It is important to note that this measure was based on the response to a question asking whether the restraint was used and installed in line with the manufacturer's instructions. Thus, this trend should be interpreted cautiously since we could not entirely preclude the possibility

that parents might overestimate it due to self-confidence or social desirability. A filed inspection study where the quality of restraint use is directly observed is needed to evaluate the actual status of appropriate and correct CRS use in Shenzhen.

Previous studies noted that combining education with restraint subsidies could boost the rate of appropriate CRS use effectively and hands-on fitting programmes and community-based interventions could make a significant difference in correct CRS use.<sup>36 37</sup> However, to date in Shenzhen, public education has been limited and neither hands-on campaigns nor loan or rental programmes have been established locally. Thus, effective comprehensive countermeasures are urgently required to improve child occupant safety in Shenzhen.

Notwithstanding the progress signified by the introduction of mandatory CRS legislation in Shenzhen, several shortcomings of the legislation should be noted. The current legislation mandates CRS use for child occupants under the age of 4 years and remains ambiguous on the age-appropriate CRS that parents should choose for their children. From the data collected in the post-legislation period, there appears to be substantial scope to improve appropriate use by better clarification of what constitutes age-appropriate use within the legislation. Furthermore, the best practice recommended by the WHO is that children should be restrained in an approved CRS at least until they are 10 years old or 135 cm in height.<sup>3</sup> This means there is also substantial scope to expand the age groups required to use CRS.

As with all studies, there are several limitations to keep in mind. First, the self-reported data is subject to recall and reporting bias. For example, some parents might over-report CRS behaviours they see as favourable and overestimate the optimality of their CRS practices out of social desirability. However, self-reporting is a practical, feasible and cost-effective way to collect data from a large sample. The results demonstrate that even with this potential bias, which would affect both pre-legislation and post-legislation samples, there is substantial room for improvement in

CRS practices in Shenzhen. Second, this study was only carried out in Shenzhen, one of the most developed cities with mandatory CRS legislation in China. This may reduce the representativeness and generalisability of our results. Third, families that met the inclusion criteria were invited to participate in our surveys, and no restriction on the number of eligible children per family included in the sample was made and no attempt to account for data clustered by family was made in the analysis. However, the number of children from the same family was very small in the pre-legislation and post-legislation samples (2 and 10, respectively), and so the effect of this is likely minimal.

## CONCLUSIONS

Despite improvements in CRS possession and use observed following the implementation of legislation, further efforts to update the local mandatory legislation and implement targeted multifaceted interventions including increased and sustained enforcement of laws are highly needed to increase optimal CRS practices for better child passenger safety in Shenzhen. Meanwhile, this study also provides supportive evidence for the introduction of national laws mandating CRS use in China.

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**Patient consent for publication** Not applicable.

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